

LIVING HARROW: The London Borough of Harrow's Climate & Nature Strategy - Equality Impact Assessment (EqIA)

You will need to produce an Equality Impact Assessment (EqIA) if:

- You are developing a new policy, strategy, or service
- You are making changes that will affect front-line services
- You are reducing budgets, which may affect front-line services
- You are changing the way services are funded and this may impact the quality of the service and who can access it
- You are making a decision that could have a different impact on different groups of people
- You are making staff redundant or changing their roles

Guidance notes on how to complete an EqIA and sign off process are available on the Hub under Equality and Diversity. You must read the <u>guidance notes</u> and ensure you have followed all stages of the EqIA approval process (outlined in appendix 1). Section 2 of the template requires you to undertake an assessment of the impact of your proposals on groups with protected characteristics. Equalities and borough profile data, as well as other sources of statistical information can be found on the Harrow hub, within the section entitled: <u>Equality Impact Assessment</u> - sources of statistical information.

	<b>Equality Impact Assessment (E</b>	qIA)		
Type of Decision:	© Cabinet C Portfolio holder C	Other (state)		
Title of Proposal	Living Harrow: The London Borough of Harrow's Climate & Nature Strategy	Date EqIA created: 13/2/23  Updated: 18/10/23 (following public consultation)		
Name and job title of completing/lead Officer	Nomusa Dube (Climate Programme Officer) / Matthew Adams (Assistant Director)			
Directorate/ Service responsible	Place Directorate			
Organisational approval				
EqIA approved by the EDI Team:	Name: Jennifer Rock	Signature		
	Assistant Policy Officer EDI Team	Tick this box to indicate that you have approved this EqIA		
		Date of approval: 28.03.23 & 19.10.23		

# 1. Summary of proposal, impact on groups with protected characteristics and mitigating actions (to be completed after you have completed sections 2 - 5)

### a) What is your proposal?

Fossil fuels are increasing the concentration of carbon dioxide in the earth's atmosphere, causing global temperature rises and significant disruption to our climate. The most immediate consequences of this are extreme weather events including record-breaking heatwaves and flooding.

Harrow Council declared a climate emergency in July 2019, with an ambition to work towards carbon neutrality by 2030. This strategy establishes a framework of key action areas around which the Council and our communities can significantly reduce our combined greenhouse gas emissions, whilst also enabling the recovery of the natural world upon which we depend. The strategy also outlines the need to implement measures which allow Harrow and its residents to adapt to the effects of climate change. By doing so, we will play our part to leave Harrow a better place for future generations: stabilising our climate, promoting climate resilience, and allowing the regeneration of ecosystems that support us all.

This will be a just transition that restores pride in Harrow by realising the opportunities of new jobs and investment, improved health, wellbeing and education, and a thriving environment for local people. We will deliver our vision through the four key themes within this strategy to focus the resources of the borough on:

- Theme 1: Clean Energy used Efficiently how we power and heat homes and buildings
- Theme 2: Green Mobility how we get around
- Theme 3: A Waste Free Economy the things we buy, use and dispose of
- Theme 4: Healthy Places for Us and Nature a healthy, resilient local environment

#### b) Summarise the impact of your proposal on groups with protected characteristics

The strategy will have an impact on everyone who lives, works, and studies in Harrow, as well as those who visit the borough.

### c) Summarise any potential negative impact(s) identified and mitigating actions

This EQIA has considered the potential impacts of the strategy on the protected characteristics under the Equality Act 2010 of age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race/ethnicity, religion or belief, sex, and sexual orientation.

Evidence of the impact of the strategy was gathered through ready available sources including published and peer reviewed data. During the public consultation phase, which ran between June and September 2023, supplementary evidence was gathered from survey responses, three town centre drop in sessions with residents, and in-person and online workshops with businesses (including the Super Traders Group and the voluntary sector).

Older and very young people and people with chronic or severe illnesses are most at risk of developing heat exhaustion, heatstroke and respiratory problems due to extreme temperature changes; ensuring that buildings and homes are adapted to future climate risk is identified as a key element to mitigating this.

Feedback from the draft Climate and Nature Strategy consultation indicates that cost is perceived as a barrier for heat pumps and solar panels and the retrofit market is deemed complicated, with a need for clear and reliable advice to make retrofit easy and accessible. Furthermore, in tenanted properties tenants have limited influence on improvements and are dependent upon landlords. To help mitigate this, opportunities have been identified in the strategic action plan to; promote the new Harrow Energy Advice Line to residents and voluntary organisations, clearly signpost on the Harrow website the Energy Saving Trust and reliable advice on retrofit and improving insulation levels in homes, highlighting the cost-saving benefits.

Disabled people and the elderly sometimes are less able to take advantage of active travel options due to their disability. It will therefore be important to ensure that those who require it still have access to low carbon vehicular transport options. Improvements to public travel and active travel infrastructure should also be undertaken so as to enable greater access for disabled people and older people, e.g. step free access, and over time this will result in a more accessible public realm for the benefit of older and disabled people with mobility issues. Following the public consultation, this was highlighted as a key point towards mitigating the barriers faced by disabled and mobility impaired people in the borough. Through better and improved public realm connectivity, residents mentioned that they would feel more included and would be encouraged to take up more active travel.

Air pollution has been linked to a range of adverse pregnancy outcomes, including preterm labour and low birthweight, which are themselves risk factors for conditions such as cardiovascular disease and diabetes in adulthood. Therefore, monitoring air quality and capturing data to inform target setting and the reduction of fossil fuel transportation in the borough (which is the main cause of poor air quality) should have a positive impact particularly for this protected group.

The decline in urban green spaces in the UK will most severely affect Black, Asian and Multi Ethnic communities, who tend to rely more on urban green space and can have less access to outdoor space at home, such as a balcony or garden. This will be mitigated through promoting the benefits of local green spaces to residents, including the value of spending time outdoors to physical and mental wellbeing. Additionally, improving access, quality, and quantity of green spaces are therefore likely to have a particularly positive impact on Harrow's ethnic minority communities; thus, restoring pride in Harrow. Feedback from the Strategy consultation highlighted a need for better signposting for residents to our parks, open spaces and nature events (e.g., volunteering section in Harrow People). This will have a positive impact particularly for Black, Asian and Multi Ethnic communities.

Language barriers may limit the extent to which non-English speakers can get involved in, and benefit from information campaigns, community engagement strategies, and emergency planning aimed at the public. Therefore, as a way to mitigate this, our messaging on climate change will be designed to be inclusive and tailored to its audience, so that our engagements and outputs can achieve a positive impact.

information, columnation what impact (if state this in the Protected	acteristics. You should refer to borough profile data, equalities data, service user nsultation responses and any other relevant data/evidence to help you assess and explain any) your proposal(s) will have on <b>each</b> group. Where there are gaps in data, you should boxes below and what action (if any), you will take to address this in the future.  For <b>each</b> protected characteristic, explain in detail what the evidence is suggesting and	with pro- relevant proposa	tected char box to ind I will have a (minor, ma	al may have acteristics? icate whethe a positive impajor), or no in	Click the r your pact,
characteristic	the impact of your proposal (if any). Click the appropriate box on the right to indicate the outcome of your analysis.	Positive impact	Minor	Major Major	No impact
Age	People over the age of 75, very young people and people with chronic or severe illnesses are most at risk. Climate change means heat waves are likely to become more common and during hot weather there is a risk of developing heat exhaustion, heatstroke and respiratory problems. Young children are more likely to over-heat as they sweat less, and are less able to adapt their own clothing and behaviour. Many excess deaths during heatwaves are among older people; their temperature regulation processes are less efficient, making them less able to cope with extreme temperature. Older people may also be more likely to experience effects such as dehydration and the worsening of existing health problems during heatwaves.  The strategy aims to reduce both wider greenhouse gas emissions from consumption, and also territorial carbon emissions in the borough. This will help to slow global warming and thus reduces the likelihood and severity of future temperature extremes. Educating individuals on how to cope with temperature extremes will also help to reduce the unequal impact of these events on certain age groups. Ensuring that buildings and homes are adapted to future climate risk is identified as a key element to this, as is tree planting and other greenspace measures that will help reduce urban heating effects.  According to the Office of National Statistics 19.7% of Harrow's residents are under 16.				

<sup>&</sup>lt;sup>1</sup> Age - Census Maps, ONS

<sup>&</sup>lt;sup>2</sup> Age - Census Maps, ONS

residents are 65 or older. The average (median) age is 38 years, lower than many other places<sup>3</sup>.

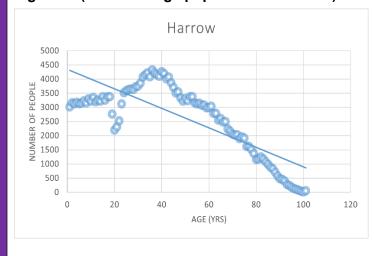
In the winter older people are potentially at risk of having health issues associated with cold homes.

Investment in more energy efficient, warmer homes has a positive impact on older people's health and well being.

Older people sometimes are less able to take advantage of active travel options due to frailty. It will be therefore important to ensure that they still have access to low carbon vehicular transport options.

Younger people will benefit particularly from positive action to address climate change and nature recovery by helping to improve their future living conditions and economic prospects (e.g., investment in new green skills and jobs).

Figure 1: (Trends in age population of Harrow)



<sup>&</sup>lt;sup>3</sup> <u>future-of-an-ageing-population.pdf</u> (<u>publishing.service.gov.uk</u>)

# People with pre-existing physical or mental health issues are likely disproportionately affected during extreme weather events such as heatwaves or Disability flooding. These groups may have a lower ability to act due to physical constraints, or they may be less aware of their circumstances and how to act. Some medications impair the body's ability to sweat or perform temperature regulation functions, making people more susceptible to the effects of heat. Individuals suffering from mental illnesses may be less likely to take effective precautions against extreme weather events, as well as to know what to do in response. According to the Office of National Statistics 2021 Census, 5,9%<sup>4</sup> of people in Harrow are disabled under the Equality Act limiting their day to day activities a lot. 7.3% of people are disabled and their day to day activities are limited a little and 86.8% of people in Harrow are not disabled under the Equality Act. Figure 2: (total % of people impacted by disability) **Disability** X X ■ Disabled under the Equality Act: Day-to-day activities limited a lot ■ Disabled under the Equality Act: Day-to-day activities limited a little ■ Not disabled under the Equality Act The strategy seeks to reduce greenhouse gas emissions, which aid in slowing global warming and, as a result, the likelihood and severity of future temperature extremes. The

strategy aims to promote active travel, in line with the Mayor's target of 80% of Londoners

<sup>&</sup>lt;sup>4</sup> <u>Disability age standardised - Census Maps, ONS</u>

	walking, cycling, or taking public transportation by 2041 <sup>5</sup> . Incentives for active travel may have a negative impact on people with disabilities, who may be less able to travel by walking or cycling. Not all modes of public transportation are fully accessible to people with disabilities. Individuals with sensory impairments or learning disabilities may find information campaigns, community engagement strategies, and emergency planning less accessible.			
	Disabled people sometimes are less able to take advantage of active travel options due to their disability. It will be therefore important to ensure that they still have access to low carbon vehicular transport options.			
	Improvements to public travel and active travel infrastructure will however be undertaken so as to enable greater access for disabled people e.g., step free access, and over time this will result in a more accessible public realm for the benefit of disabled people with mobility issues.			
Gender reassignment	Not directly applicable.  Whilst the strategy itself will have neither a positive nor a negative impact on transgender			
	people, we do have a responsibility to ensure that our climate change messaging combats discrimination and showcases positive role models. Our messaging on climate change will be designed to be inclusive and tailored to its audience, so that our engagements and outputs reflect their diverse audience. There are numerous barriers which transgender communities face. We intend to make sure that transgender people are equally considered in our communication strategies so that information is accessible for them, and that we do not unknowingly cause stigmatisation or guilt.			
Marriage and Civil Partnership	The strategy itself does not create unlawful discrimination related to marriage or civil partnership.			$\boxtimes$
Pregnancy and Maternity	Pregnant women and their foetuses are more vulnerable to the health effects of climate change than the general population because: Climate-related hazards, such as extreme heat, flooding, and wildfires, have been linked to certain health problems, including anaemia, eclampsia, low birth weight, preterm birth, stillbirth, and even miscarriage.	$\boxtimes$	$\boxtimes$	

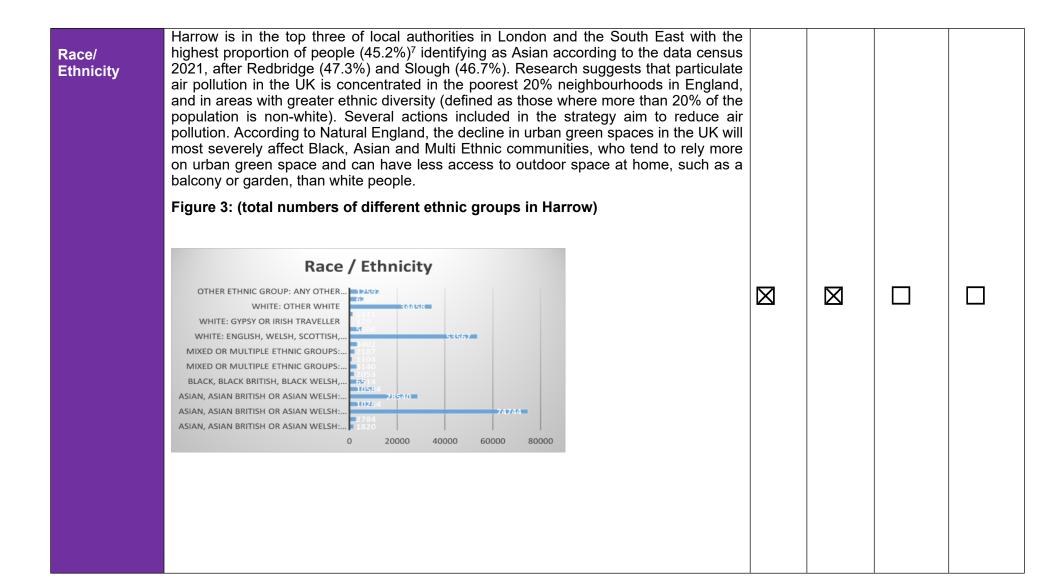
<sup>&</sup>lt;sup>5</sup> The Mayor's Transport Strategy - Transport for London (tfl.gov.uk)

Pregnant women require consistent access to transportation and medical care, which can be disrupted by extreme weather events. Many biological and behavioural changes occur during pregnancy and the postpartum period, making women more susceptible to insect, food, and water-related illnesses. Some of these illnesses, which may become more common as a result of climate change, can also endanger maternal and foetal health. Pregnant and postpartum women are more likely to suffer from post-traumatic stress disorder (PTSD) and depression following natural disasters and extreme weather events.

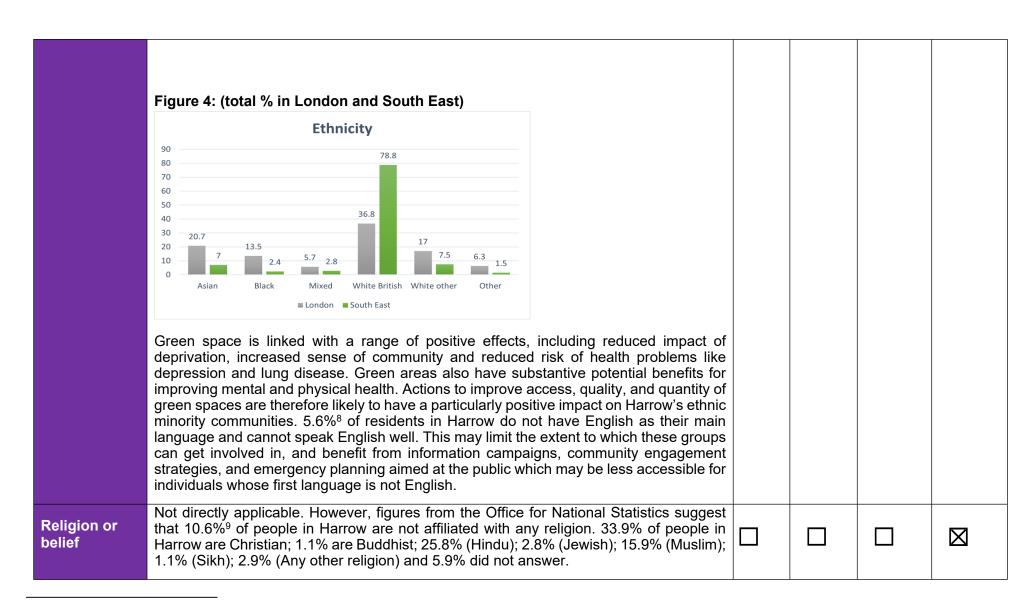
According to a study<sup>6</sup>, air pollution has been linked to a range of adverse pregnancy outcomes, including preterm labour and low birthweight, which are themselves risk factors for conditions such as cardiovascular disease and diabetes in adulthood. Exposure to pollution can also affect lung development and function, and is thought to contribute to the development of childhood asthma. Air pollution disproportionately affects socioeconomically disadvantaged populations in many countries.

The strategy aims to reduce fossil fuel transportation in the borough which is the main cause of poor air quality and therefore should have a positive impact particularly for this protected group.

<sup>&</sup>lt;sup>6</sup> https://obgyn.onlinelibrary.wiley.com/doi/10.1111/aogs.14124



<sup>&</sup>lt;sup>7</sup> Ethnic group - Census Maps, ONS



<sup>&</sup>lt;sup>8</sup> Proficiency in english language - Census Maps, ONS

<sup>&</sup>lt;sup>9</sup> Religion - Census Maps, ONS

	In the strategy we will recognise that communities are not just physical communities. Religious communities tend to have a large voluntary movement and can have high immigrant populations. Direct engagement with these communities will have a positive impact in ensuring climate action is widely adopted across the borough.  Some sensitivity on messaging around climate friendly diets is also needed to take into account cultural and religious dietary practices.  Figure 5: (total number of people with different religious beliefs)		
Sex	According to data from 2021 Census, 50.7% <sup>10</sup> of people in Harrow are female and 49.3% are male.		
	According to UN Women <sup>11</sup> , across the world women depend more on, yet have less access to, natural resources. In many regions, women bear a disproportionate responsibility for securing food, water, and fuel. Agriculture is the most important employment sector for women in low- and lower-middle income countries, during periods of drought and erratic rainfall, women, as agricultural workers and primary procurers, work	×	

Sex - Census Maps, ONS
 Explainer: How gender inequality and climate change are interconnected | UN Women – Headquarters

	harder to secure income and resources for their families. This puts added pressure on girls, who often have to leave school to help their mothers manage the increased burden. Furthermore, as climate change drives conflict across the world, women and girls face increased vulnerabilities to all forms of gender-based violence, including conflict-related sexual violence, human trafficking, child marriage, and other forms of violence.  Gender inequalities have social, economic, political, and cultural implications for individuals responding to climate change. Examining gender is important because women, men, boys and girls, while hardly homogenous groupings, tend to have systematically different experiences in relation to climate change based on the inequalities associated with socially constructed gender roles <sup>12</sup> .  The strategy has been developed in such a way that it is not intended to create unlawful discrimination related to gender.				
Sexual Orientation	Not directly applicable  As set out above in the context of gender reassignment, our messaging on climate change will be designed to be inclusive and tailored to its audience, so that our			]	
	engagements and outputs reflect their diverse audience.		Ш	Ш	$\boxtimes$
	There is a scarcity of research on climate change effects for non-binary people, who might also be particularly vulnerable <sup>13</sup> .				
2.1 Cumulative impact – considering what else is happening within the Council and Harrow as a whole, could your proposals have a cumulative impact on groups with protected characteristics?  Yes  No					
If you clicked the Yes box, which groups with protected characteristics could be affected and what is the potential impact? Include details in the space below					

GGCA-RP-FINAL.pdf (wedo.org)
 Climate change and gender-based health disparities - The Lancet Planetary Health

Overall, the reduction in greenhouse gases to reduce the severity of future climate change will disproportionately benefit a number of groups with protected characteristics (the young, elderly, disabled, and women) who are otherwise more vulnerable to those effects.

2.2 Any other impact - considering what else is happening nationally/locally (national/local/regional policies, socio-economic factors etc), could your proposals have an impact on individuals/service users, or other groups?

⊠ Yes

If you clicked the Yes box, Include details in the space below

Certain climate actions (e.g., the move to electric vehicles, home improvements to energy efficiency and heat pumps, certain diet choices such as organic food) are less accessible for those on lower incomes. Generally, those in lower socio-economic groups also lack the financial means to mitigate the worst effect of climate change e.g., energy price fluctuation caused by international events, natural disasters e.t.c.). However, those on lower incomes in many cases already have a significantly lower carbon footprint individually than those on higher incomes. This is because those on higher incomes generally have greater levels of consumption - for example: multiple cars, greater numbers of flights and larger more energy demanding houses. Those on higher incomes therefore can have a greater opportunity to reduce their carbon footprint.

Since October 2021, the Council, utilising the Household Support Fund<sup>14</sup> has distributed vouchers to low-income residents to assist with the cost of living, including energy costs. Families of children on free school meals have also been supported through school holiday periods with vouchers funded from the same scheme.

The Council website now includes information and advice for residents on support with the rising cost of living<sup>15</sup>. This includes information on additional benefits and payments available to mitigate rising energy costs, and signposting to energy efficiency advice.

Over Winter 2022/23 an ongoing network of Warm Hubs<sup>16</sup> were made available to residents across the borough. These provide a warm and safe space for residents to use, and volunteers are available to give advice/signposting around cost of living and wellbeing concerns. The Council has worked with the local voluntary and community sector and partners to establish this network (e.g., Harrow Giving).

Socio economic issues and the ongoing cost of living crisis will continue to be a focus of the Council as it develops the implementation plan for its climate and nature recovery strategy.

<sup>&</sup>lt;sup>14</sup> Household Support Fund – Harrow Council

<sup>&</sup>lt;sup>15</sup> Help with the cost of living – Harrow Council

<sup>&</sup>lt;sup>16</sup> Warm Hubs & Spaces - Harrow Giving

## 3. Actions to mitigate/remove negative impact

Only complete this section if your assessment (in section 2) suggests that your proposals may have a negative impact on groups with protected characteristics. If you have not identified any negative impacts, please complete sections 4 and 5.

In the table below, please state what these potential negative impact (s) are, mitigating actions and steps taken to ensure that these measures will address and remove any negative impacts identified and by when. Please also state how you will monitor the impact of your proposal once implemented.

State what the negative impact(s) are for <b>each</b> group, identified in section 2. In addition, you should also consider and state potential risks associated with your proposal.	Measures to mitigate negative impact (provide details, including details of and additional consultation undertaken/to be carried out in the future). If you are unable to identify measures to mitigate impact, please state so and provide a brief explanation.	What action (s) will you take to assess whether these measures have addressed and removed any negative impacts identified in your analysis? Please provide details. If you have previously stated that you are unable to identify measures to mitigate impact please state below.	Deadline date	Lead Officer
Age - People over the age of 75, very young people and people with chronic or severe illnesses are most at risk of developing heat exhaustion, heatstroke and respiratory problems due to extreme hot weather. Furthermore, in the winter older people are potentially at risk of having health issues associated with cold homes.  Older people sometimes are less able to take advantage of active travel options due to frailty.	Retrofit  Ensuring that buildings and homes are adapted to future climate risks. Investment in more energy efficient, warmer homes has a positive impact on older people's health and well being. Priority support should be directed to those living in poor energy rated properties who are on lower incomes and this can include older people.  Active Travel	Retrofit Continuing to monitor fuel poverty in Harrow and prioritising support accordingly.  Active Travel To work with TFL to improve the electric bus network.		

	To ensure that older people still have access to low carbon vehicular transport options.	Continue to invest our priority transport services for elderly vulnerable people (e.g., electrification of our adult social care minibuses)	
Disability - These groups may have a lower ability to act due to physical constraints, or they may be less aware of their circumstances and how to act. Medications impair the body's ability to sweat or perform temperature regulation functions, making people more susceptible to the effects of heat.  Not all modes of public transportation are fully accessible to people with disabilities.	Active Travel  To ensure improvements to public travel and active travel infrastructure will however be undertaken so as to enable greater access for disabled people e.g., step free access, and overtime this will result in a more accessible public realm for the benefit of disabled people with mobility issues.	Active Travel  To work with TFL to improve the electric bus network.  Continue to invest our priority transport services for disabled people (e.g., electrification of our social care minibuses)	
Pregnancy/Maternity - Air pollution has been linked to a range of adverse pregnancy outcomes, including preterm labour and low birthweight, which are themselves risk factors for conditions such as cardiovascular disease and diabetes in adulthood. Exposure to pollution can also affect lung development and function, and is thought to contribute to the development of childhood asthma.	Reduced Emissions To ensure the reduction of fossil fuel transportation in the borough which is the main cause of poor air quality and therefore should have a positive impact particularly for this protected group.  To ensure greater access to low carbon public transport.	Reduced Emissions Reduction in the total number of fossil fuel vehicles in Harrow and improvements in air quality	
Race/Ethnicity - The decline in urban green spaces in the UK will most severely affect Black, Asian and Multi Ethnic communities,	Community Engagement  To promote the benefits of local green spaces to residents, including the	Community Engagement Ensuring that local partners including faith and community	

who tend to rely more on urban green space value of spending time outdoors to groups are aware of the and have less access to outdoor space at physical and mental wellbeing. opportunities available in Harrow home, such as a balcony or garden. and can communicate To improve access, quality, and messaging to their communities. quantity of green spaces are therefore likely to have a particularly positive impact on Harrow's ethnic minority communities; thus, restoring pride in Harrow. To ensure that our climate change 5.6%<sup>17</sup> of residents in Harrow do not have messaging combats language barriers, English as their main language and cannot discrimination and showcases positive speak English well. This may limit the extent role models. Our messaging on climate to which these groups can get involved in, change will be designed to be inclusive and benefit from information campaigns, and tailored to its audience, and that community engagement strategies, and our engagements and outputs reflect a positive impact. emergency planning aimed at the public which may be less accessible for individuals whose first language is not English.

Additional Notes: Generally we will be looking to consult and engage with Harrow communities on the strategy during the summer of 2023 which will give residents the opportunity to comment on these issues so that the council can take responses into account before the strategy is approved. Update: The consultation ran from Tuesday 20th of June and closed on Sunday 24th of September 2023, and included three town centre drop in sessions, in-person and online workshops with businesses e.g., Super Traders Group and the voluntary sector. The purpose of the

<sup>&</sup>lt;sup>17</sup> Proficiency in english language - Census Maps, ONS

engagement was to have a better understanding of attitudes to climate change among Harrow residents and to ascertain what practical action is being undertaken and what the barriers and opportunities there are locally and how the Council can support and scale existing work and initiatives around climate and nature in Harrow. This EQIA has been updated further to the consultation and will be reviewed on an ongoing basis through the implementation phase of the strategy.

### 4. Public Sector Equality Duty

How does your proposal meet the Public Sector Equality Duty (PSED) to:

- 1. Eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Equality Act 2010
- 2. Advance equality of opportunity between people from different groups
- 3. Foster good relations between people from different groups

### Include details in the space below

Whilst there can be differential impacts as set out in this assessment, tackling climate change and ensuring the protection of the natural world are at the same time universal challenges that affect everyone irrespective of their protected characteristics. Similarly, all individuals have opportunities to take action in their daily lives and their own sphere of influence to reduce their emissions and impact on the planet. Wide and meaningful participation in this common, shared endeavour is a significant opportunity to help break down barriers and foster good relations between people from different groups.

5. Outcome of the Equality Impact Assessment (EqIA) click the box that applies
Outcome 1
No change required: the EqIA has not identified any potential for unlawful conduct or disproportionate impact and all opportunities to
advance equality of opportunity are being addressed

Outcome 2 Adjustments to remove/mitigate negative impacts identified by the assessment, or to better advance equality, as stated in section 3&4
Outcome 3  This EqIA has identified discrimination and/ or missed opportunities to advance equality and/or foster good relations. However, it is still reasonable to continue with the activity. Outline the reasons for this and the information used to reach this decision in the space below.
Include details here